

FOSTER KIDS COUNT 2002

South Carolina

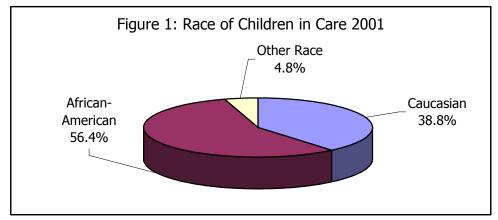
A profile of South Carolina children in out-of-home placements

A Publication of the South Carolina Governor's Office – Division of Foster Care Review

DEMOGRAPHICS¹

In 2001, there were 5,256 children in out-of-home placements who were reviewed at least once while in care by the Foster Care Review Board.² Of these children, 56.4% were African-American, 38.8% were Caucasian, and 4.8% were children of other races. There were 4,707 children in out-of-home placements reviewed by the Review Board in 2000, 4,686 children in 1999, and 4,618 children in 1998.

Children in out-of-home placements represent an unchanging portion of the overall population of children under the age of 18 in the state. Those children in out-of-home placements reviewed by the Review Board constituted .51% of the population of all children in the state in 2001, compared to .47% in 2000, .49% in 1999, and .48% in 1998.



Note: "Other Race" includes children who are Bi-Racial, American Indian, Asian, and Hispanic or children of any other race not previously mentioned.

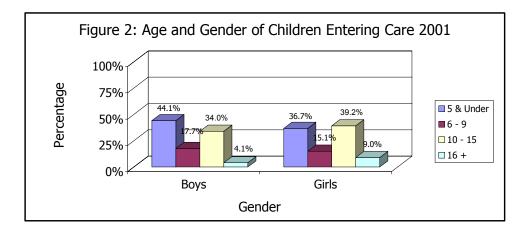
There were slightly more boys in care in 2001 than girls, 51.0% compared to 49.0%. Children 16 years of age or older constituted 19.1% of the children in care, 36.4% were between 10 and 15 years of age, 16.2% were between 6 and 9 years of age, and 28.3% were 5 years of age or younger.

In 2001, 1,584 children entered the foster care system in South Carolina and were reviewed by the Review Board. Of these children, 48.6% were African-American, 45.9% were Caucasian, and 5.5% were children of other races. Slightly fewer boys entered care than girls, 47.3% compared to 52.6%. There were 934 children who entered care in 2000, 896 children in 1999, and 891 children in 1998.

Children who were in out-of-home placements in 2001 and not reviewed at least once by the Review Board are not included in this report.

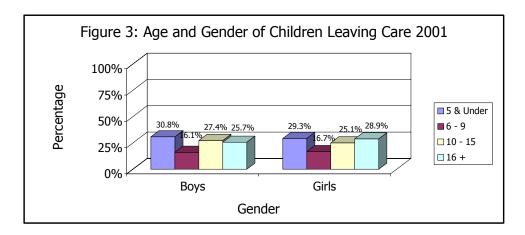
² The number of children in out-of-home placements was higher in 2001 because of a change in when FCRB data was processed. This change allowed for a more accurate assessment of the children in foster care who are reviewed by the Review Board.

Children tend to enter care at a younger age. Of those children entering care in 2001, 40.2% were 5 years of age or younger, 16.4% were between 6 and 9 years of age, 36.7% were between 10 and 15 years of age, and 6.7% were 16 years of age or older. Of the boys entering care in 2001, 61.8% were under the age of 10, while 51.8% of the girls were under the age of 10. Of the children entering care, 56.3% of the African-Americans, 55.1% of the Caucasians, and 71.2% of the children of other races were under the age of 10.



In 2001, 1,528 children left custody of the state. Of these children, 54.7% were African-American, 39.5% were Caucasian, and 5.8% were children of other races. There were 1,426 children who left care in 2000, 1,329 children in 1999 and 1,410 children in 1998. Boys and girls left care at the same rate.

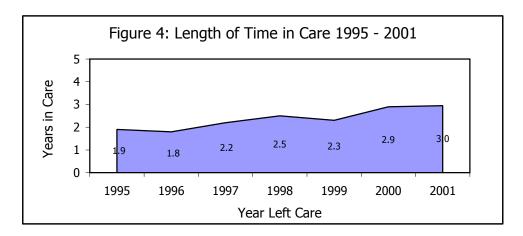
Children tend to leave care at an older age. Of those children leaving care in 2001, 30.0% were 5 years of age or younger, 16.4% were between 6 and 9 years of age, 26.2% were between 10 and 15 years of age, and 27.3% were 16 years of age or older. Of the boys leaving care in 2001, 53.1% were 10 years of age or older, while 54.0% of the girls were 10 years of age or older. Of the children leaving care, 54.1% of the African-Americans, 55.4% of the Caucasians, and 35.9% of the children of other races were 10 years of age or older.



LENGTH OF TIME IN CARE

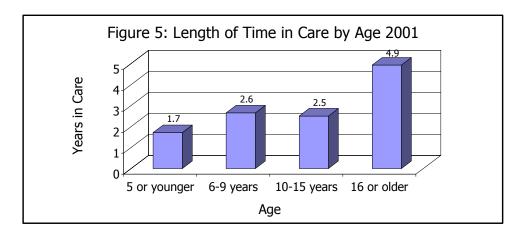
The longer a child is away from their home or a nurturing family environment, the more damaging it can be to the normal development of the child. For this reason, a major goal of the Review Board is to ensure that children achieve permanency as quickly as possible.

Children today are spending more time in the custody of the state than children in previous years. Of those children who left care in 2001, the average length of time spent in care is up by an average of 8 months from the average length of time children spent in care between 1995 and 2000. In 2001, the average length of time spent in care was 3 years, compared to 2.9 years in 2000, 2.3 years in 1999, and 2.5 years in 1998.



African-American children spent longer in care than Caucasian children and children of other races. In 2001, African-American children spent on average 3.3 years in care, compared to 2.6 years for Caucasian children and 2.1 years for children of other races.

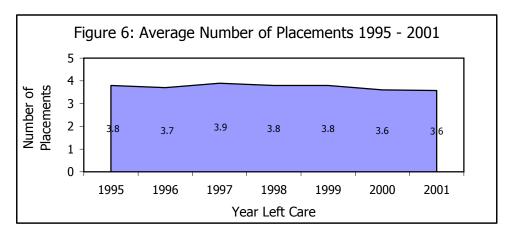
In 2001, boys spent on average 3.1 years in care, compared to girls who spent on average 2.8 years in care. Children 16 years of age or older spent the longest amount of time in care, averaging 4.9 years in care, compared to 2.5 years for children between 10 and 15 years of age, 2.6 years for children between 6 and 9 years of age, and 1.7 years for children 5 years of age or younger.



NUMBER OF PLACEMENTS

Research shows the initial placement in foster care is extremely traumatic for a child. Additional changes in placement once in the foster care system can be detrimental to children's development, affecting their ability to learn, establish relationships and develop as stable, secure individuals.

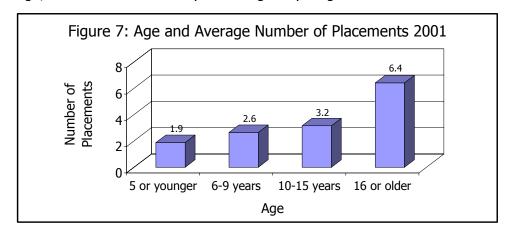
Children today are experiencing the same number of changes in placement as children in previous years. Of those children who left care in 2001, the average number of changes in placement was down by an average of less than a half of a placement from the average number of changes in placement children experienced between 1995 and 2000. In 2001, the average child who left care had lived in 3.6 different placements while in the custody of the state, compared to 3.6 in 2000, 3.8 in 1999, and 3.8 in 1998.



Of the children reviewed by the Review Board, 38.4% were placed in foster homes, 14.8% were in Medicaid therapeutic placements, 7.2% were in group homes or institutions, 17.6% were in adoptive placements, 11.1% were with relatives, 4.1% were with one or both natural parents, 4.5% were runaways, and 2.3% were in other types of placements.

Caucasian children experienced more changes in placement on average than African-American children and children of other races. In 2001, Caucasian children experienced on average 3.8 changes in placement, compared to 3.5 for African-American children and 2.9 for children of other races. In 2001, boys and girls both experienced on average 3.6 changes in placement.

Children 16 years of age or older had experienced the most changes in placement on average, 6.4 placements, compared to 3.2 for children between 10 and 15 years of age, 2.6 for children between 6 and 9 years of age, and 1.9 for children 5 years of age or younger.



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Most children who leave care experience 1 or 2 changes in placement while in the custody of the state. In 2001, 53.8% of the children experienced 1 or 2 changes in placement, compared to 51.1% in 2000, 50.6% in 1999, and 49.5% in 1998.

Fewer children today are experiencing multiple changes in placement than children in previous years. In 2001, 22.5% of the children who left care experienced 5 or more placements, compared to 23.9% in 2000, 26.5% in 1999, and 27.5% in 1998.

Table 1: Number of Placements for Children Leaving Care								
Number of	2001		2000		1999		1998	
Placements	Number	Percent	Number	Percent	Number	Percent	Number	Percent
1	429	28.1	366	25.7	315	23.8	326	23.1
2	393	25.7	362	25.4	355	26.8	373	26.4
3	219	14.3	211	14.8	187	14.1	180	12.7
4	144	9.4	147	10.3	118	8.9	146	10.3
5	78	5.1	100	7.0	81	6.1	105	7.4
6	73	4.8	55	3.9	68	5.1	68	4.8
7	40	2.6	44	3.1	34	2.6	41	2.9
8	23	1.5	30	2.1	30	2.3	35	2.5
9	30	2.0	20	1.4	26	2.0	32	2.3
10+	99	6.5	91	6.4	111	8.4	108	7.6
Total	1528	100.0	1426	100.0	1325	100.0	1414	100.0

It seems that those children who are hardest to place are more likely to change placements and spend longer in care than children who are not as difficult to place. There is a moderate, positive relationship between the number of placements children experience in the state and how long they spend in care (r = .448). The number of changes in placement that a child experiences accounts for 20.1% of the variability in the number of months a child spends in out-of-home placement.

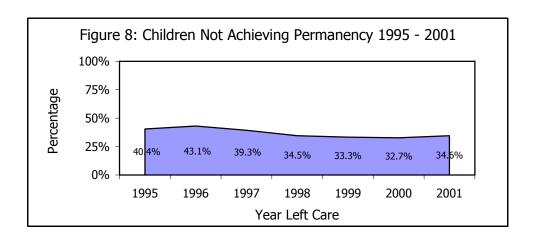
ACHIEVING PERMANENCY

Permanency for a child means placement with a "forever family." Families are the single most important influence in a child's life. Children depend on their families for their material needs and wants, nurturing and leadership. A child can achieve legal permanency upon leaving the foster care system either by returning home to their natural parent or by being adopted.

Slightly fewer children today are not achieving permanency than children in previous years. The number of children who did not achieve permanency in 2001 is down by an average of 2.6% from the average number of children who left care between 1995 and 2000.

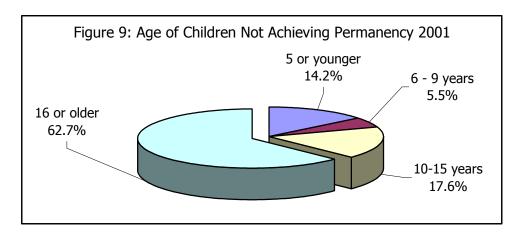
In 2001, 34.6% of the children who left care did not achieve permanency, compared to 32.7% in 2000, 33.3% in 1999, and 34.5% in 1998. Of the children not achieving permanency in 2001, 55.7% aged out of the system, 43.3% were placed in the care of someone other than their parent, less than 1% died,³ and less than 1% left for other reasons.

³ In 2000, 4 of the children in out-of-home placements in the state died. Pursuant to SC Code Ann. 20-7-5915, children who die while in out-of-home placements come under the purview of the State Law Enforcement Division's Department of Child Fatalities.



In 2001, African-American children constituted 59.0% of the children who left care and did not achieve permanency, compared to 38.3% Caucasians, and 2.7% children of other races. Boys constituted 47.6% of those children who did not achieve permanency, compared to 52.4% girls. Girls were more likely than boys to age out of care, comprising 52.2% of all children aging out.

Children leaving care without achieving permanency were more likely to be older children. Children 16 years of age or older constituted 62.6% of those children who did not achieve permanency in 2001, while 17.6% were between 10 and 15 years of age, 5.5% were between 6 and 9 years of age, and 14.2% were 5 years of age or younger. Of the children 16 years of age or older, 71.0% aged out, 17.3% returned home to at least one of their natural parents, 7.9% were placed in the custody of a non-parent, 3.6% were adopted, and less than 1% were placed somewhere else.

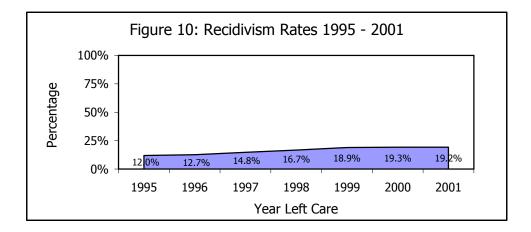


Children who did not achieve permanency when leaving care in 2001 spent longer in care and experienced more changes in placement while in care than children who achieved permanency. The average length of time these children spent in care was 4 years, compared to 2.4 years for children who achieved permanency. The average number of changes in placement experienced by these children was 5.4 placements, compared to 2.6 placements for children who achieved permanency.

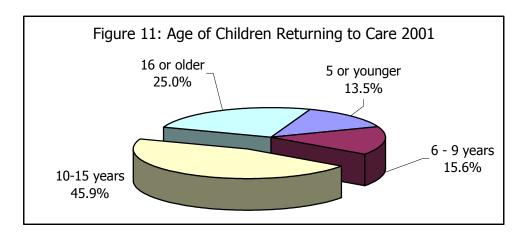
RECIDIVISM RATES

Children who come back into care are some of the most vulnerable children in foster care because they have been taken into custody more than once. Subsequent removals increase the risk for further developmental delays and have even greater impact on a child's ability to succeed later in life.

More children today are returning to foster care than children in previous years. In 2001, the number of children who had been in care before is up by an average of 3.5% from the number of children reviewed between 1995 and 2000 who had been in care before. In 2001, 19.2% of the children reviewed had been in care before, compared to 19.3% in 2000, 18.9% in 1999, and 16.7% in 1998.



In 2001, most of the children who had been in care before were African-Americans, comprising 57.8% of these children, compared to 38.5% Caucasians, and 3.7% children of other races. Boys returned to the custody of the state at the same rate as girls. Of these children, 25.0% were 16 years of age or older, 45.9% were between 10 and 15 years of age, 15.6% were between 6 and 9 years of age, and 13.5% were 5 years of age or younger. Children who had been in care before have spent an average of 3.1 years in care and have experienced an average of 5.1 changes in placement.



Re-entry into foster care can occur for a number of reasons. The Review Board tracks the immediate location of children prior to a child's returning to foster care. Tracking this information brings insight into the lack of permanency achieved for children previously in foster care.

A child who leaves care to return home or go live with a relative has a greater risk of coming back into care than children who leave care and are adopted. Children who came back into care from

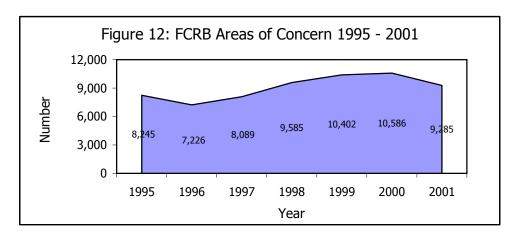
home or from a relative constituted 92.8% of the children in 2001 who had been in care before, compared to 93.5% in 2000, and 92.9% in 1999.

Table 2: Previous Location of Children Re-Entering Care							
	2001		2000		1999		
Previous Location	Number	Percent	Number	Percent	Number	Percent	
Parents	579	57.4	551	60.3	662	62.3	
Relatives	357	35.4	304	33.3	325	30.6	
Adoptive Parents	52	5.2	46	5.0	57	5.4	
Other	20	2.0	13	1.4	18	1.7	
Total	1008	100.0	914	100.0	1062	100.0	

AREAS OF CONCERN

State and Federal law regulates the Department of Social Service's efforts to secure permanent homes for children in out-of-home placements. These laws, combined with agency policies and procedures, are designed to move children expeditiously out of care to a permanent placement. When these laws and policies are not followed, a child's ability to leave care and to achieve permanency upon leaving care can be significantly impacted.

In 2001, Review Board members held 416 meetings with an average of 19 children reviewed at each meeting. Of the 4,784 children reviewed, 75.5% had at least one area of concern cited by the local Review Board. A total of 9,285 deficiencies in systemic efforts to secure permanent homes for children in care were cited in 2001. Of these deficiencies, 51.4% were direct violations of the law, and 48.6% were violations of program policies or procedures. The number of deficiencies cited by the Review Board decreased by 12.3% from the number of deficiencies cited in 2000.



In 2001, the most often cited legal violation was "No Timely Permanency Planning Hearing," which constituted 26.0% of all legal Areas of Concern, down from 28.5% in 2000. The failure to hold permanency planning hearings according to time frames outlined by state and federal law unnecessarily lengthens the time children remain in foster care.

Table 3: Legal Areas of Concern 2000 - 2001

	20	2001		2000	
Area of Concern	Number	Percent	Number	Percent	
No Timely Permanency Plan Hearing	1,243	26.0	1,383	28.5	
No Timely Merit Hearing	987	20.7	865	17.8	
No Face-to-Face Contact	786	16.5	924	19.0	
Other Statutory Violation	485	10.2	264	5.4	
No Court Order at Review	422	8.8	549	11.3	
No Thorough Adoption Assessment	276	5.8	256	5.3	
No Timely FCRB	190	4.0	200	4.1	
Non-Compliance with Court Order	186	3.9	213	4.4	
No Timely Probable Cause Hearing	131	2.7	82	1.7	
No Child Specific Recruitment	37	0.8	64	1.3	
Adoption Complaint Not Filed Timely	25	0.5	51	1.0	
Adoption Not Consummated Timely	5	0.1	8	0.2	
Total	4,773	100.0	4,859	100.0	

The most often cited program violation was the lack of available progress reports from treatment providers, which constituted 27.0% of all program Areas of Concern, up from 24.3% in 2000. Progress reports should be provided by treatment providers and should detail the progress children are making in their therapy settings. This information is necessary to make the best decision as to the safety and the appropriate permanent plan for the child.

Table 4: Program Areas of Concern 2000 - 2001						
	20	01	2000			
Area of Concern	Number	Percent	Number	Percent		
P: No Progress Reports	1,216	27.0	1,391	24.3		
Lack of Progress Permanent Plan	1,014	22.5	1,323	23.1		
Incomplete/Inappropriate Case Plan	514	11.4	747	13.0		
P: No Advance Packets	436	9.7	549	9.6		
Interested Parties Not Invited	307	6.8	389	6.8		
P: TPR Summary Not Submitted Timely	167	3.7	251	4.4		
No Current Case Plan	159	3.5	174	3.0		
P: Conflict with Permanent Plan	131	2.9	179	3.1		
No 3 Week Notice to Parties	101	2.2	58	1.0		
P: Other Policy/Procedure	92	2.0	151	2.6		
Other	84	1.9	44	0.8		
P: No Timely Referral to Adoption	67	1.5	90	1.6		
P: No Copy of Pleadings	59	1.3	91	1.6		
P: No Diligent Search	57	1.3	78	1.4		
No Case Plan Within 60 Days	45	1.0	94	1.6		
P: No Psychological Reports at Review	32	0.7	46	0.8		
P: Case Plan Expired	16	0.4	28	0.5		
P: Lapse in Case Planning	15	0.3	44	0.8		
Total	4,512	100.0	5,727	100.0		

Note: "P:" Indicates Agency Policy/Procedure Violation

SUMMARY

Facing the Scope of Problems:

The data on foster children and the length of time spent in care, the number of changes in placements experienced, whether permanency is achieved, and recidivism rates provide a problematic picture of children in out-of-home placements in South Carolina county. Children in out-of-home placements in this county are spending nearly 1/5th of their childhood in foster care. The average child entering care today can expect to change placements 4 times before leaving care. More than 1 in 3 children will leave the system without being placed with a "forever family."

Of the children reviewed at least once by the Review Board, 1 in 5 children had been in care before. Of the children who had been in foster care before, 3 in 5 children came back into care from one or both of their natural parents. This and other data in this report suggests that children in out-of-home placements in this county are at risk of not becoming self-supporting, contributing members of our communities and state.

Emphasizing the Positive:

South Carolina Foster Kids Count reports have been developed to describe the problems of foster children in each of the counties and across the state. Fortunately, the majority of children are doing well. One simple description is the percentage of children who do not fall into the problem categories reported. In the county, 2 in 3 children who leave foster care are placed with a "forever family," and this number is higher than 5 years ago. Of the children less than 16 years of age, 4 in 5 are achieving permanency.

The majority of foster children experience just 1 or 2 placements while in care and children under 10 years of age experience on average 2 placements while in care. More than 4 in 5 children in the custody of the county were there for the first time. Children who leave to be adopted are at virtually no risk of returning to care.

All children in out-of-home placements in this state deserve a stable home with a "forever family." These children also deserve our best efforts for ensuring that their stay in foster care is as short as possible and without frequent changes in placements. The Review Board acknowledges the good work and dedication of those in child welfare across the county and encourages continued positive change for all children in foster care.

This version of the Foster Kids Count report will be revised on an annual basis or as more recent and additional data becomes available. Unless otherwise noted, statistical data presented in this profile was obtained from the Foster Care Review Board database. Please utilize local data sources whenever possible to supplement the profile provided throughout our report.

Inquiries and copies of reports for other counties should be made to Tina Hudson, Data Management and Research Administrator or Denise Barker, Director, Division of Foster Care Review, 1205 Pendleton St., Columbia, SC 29201 Phone: (803) 734-0474 Fax: (803) 734-1223.

Comparable reports for all 46 counties and for the state can also be found on the World Wide Web at: http://www.govoepp.state.sc.us/children/foster.htm